

### US EPA Stormwater Webcast





**Stormwater and TMDLs: Making the Connection** *An Introductory Workshop for Phase II MS4 Permittees in Florida*Wednesday, April 27, 2011

#### Speakers:

- Alanna Conley, EPA Region 4
- Barry Tonning, Tetra Tech Inc.
- Eric Livingston, Florida Department of Environmental Protection
- Amy Tracy, Florida Department of Environmental Protection
- Edward Smith, Florida Department of Environmental Protection

#### **Guide to Our Webcasts**

- To Ask a Question Type your question in the text box located at the bottom of your screen
- To Answer Poll Question Click on the radio button to the left of your choice and click submit. Do not type your answer in the "Ask a Question" box
- To See Closed Captioning Turn your pop-up blocker off and click on the "closed captioning" button
- To Complete the Evaluation Answer questions in the slide window

### What Is A TMDL

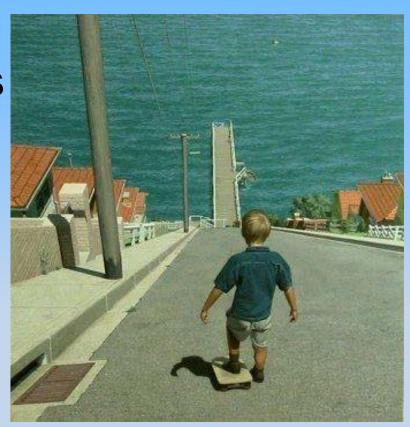
and how does it affect MS4s?



Barry Tonning
Tetra Tech

### **Session 1: Topics**

- Urban stormwater pollutants and sources
- Water quality standards and regulations
- Impaired waters and total maximum daily loads (TMDLs)
- Establishing TMDLs





### Where do the pollutants come from?



### Urban development impacts

- Pavement, roofs, sidewalks, and other hard surfaces increase runoff & decrease soil infiltration
  - Causes downstream channel erosion
- Runoff from urban areas contains:
  - Oil and grease (from roads, parking lots, truck loading/unloading areas)
  - Pesticides, fertilizers, nutrients (from lawns/gardens and landscaped areas)
  - Sediment (from stream channel erosion and construction sites)
  - Heat (from hard surfaces)
  - Bacteria (from pet wastes, septic systems, sewer lines)
  - Trash (from roadways, parking lots, commercial areas, etc.)



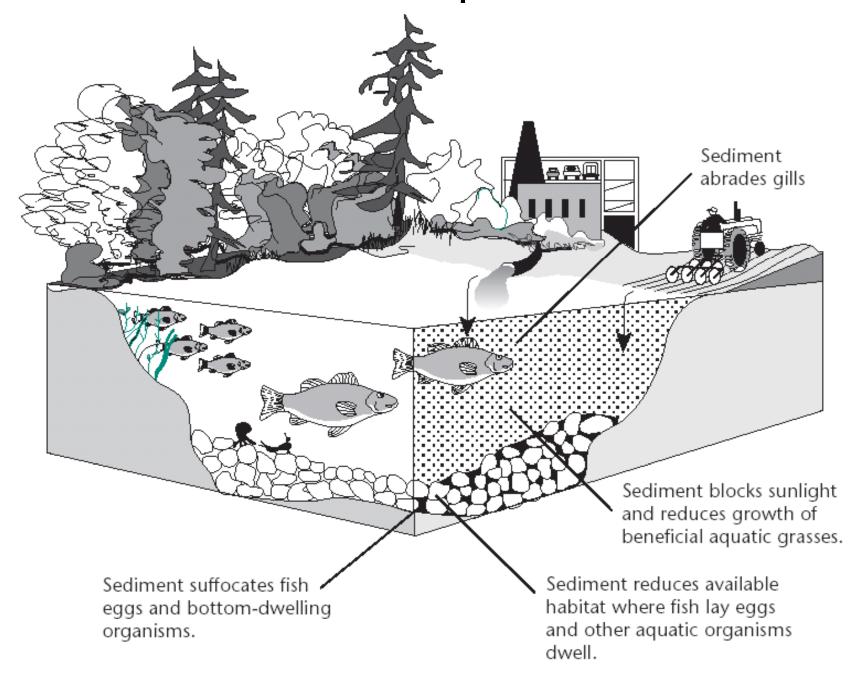


#### **Effects of Stormwater Runoff**

- Water quality impacts
  - Pollutant runoff
  - Stream, river, lake effects
- Water quantity impacts
  - Increased runoff/reduced infiltration & base flow
  - Changes to stream geomorphology
  - Impacts to aquatic habitat



#### Common stormwater pollutants: sediment



#### How sediment is measured

- Total suspended solids: part of sample poured/drawn off & filtered; ~ 0.45 microns (µm) and larger weighed (mg/L) after drying
- Suspended sediment concentration: same, but all of sample filtered
- Settleable solids: Imhoff cone, 1 hr
- Bedload sediment: Scour chains, volumetric estimates
- Suspended and bedload sediment: both are added together





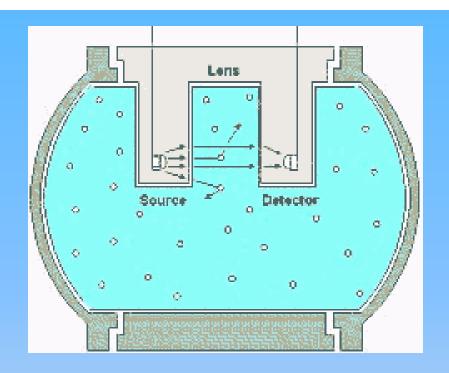
We can also measure water "cloudiness," or turbidity





Measured Sample Measured Valu		
Waste Water	70-2000 NTU	
Final outlet sewage treatment plant	4-20 NTU	
Well Water	0.05 - 10 NTU	
Potable water	0.05 - 1.5 NTU	
Milk	> 4000 NTU	
Orange juice	300 - 900 NTU	
Primary sludge	6-3%(60 - 30 g/l)	
Activated sludge	3-7 g/l	
Recirculated sludge	6-8 g/l	
Digested sludge	5-8%(50-80 g/l)	





Turbidity meter (above)

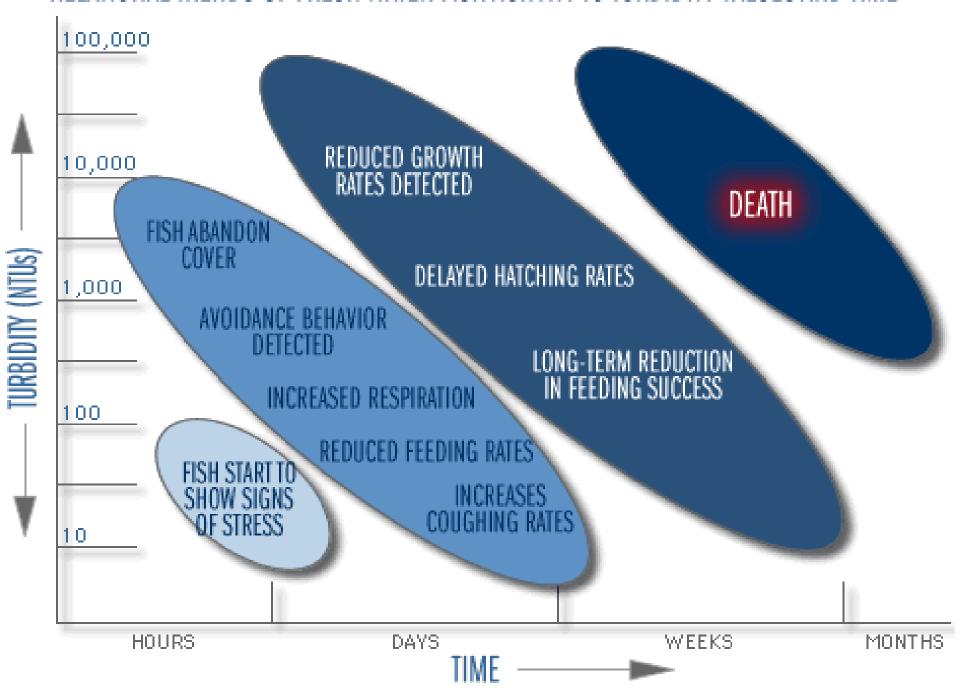
Sechhi disk is used to measure "cloudiness" (water clarity) in lakes



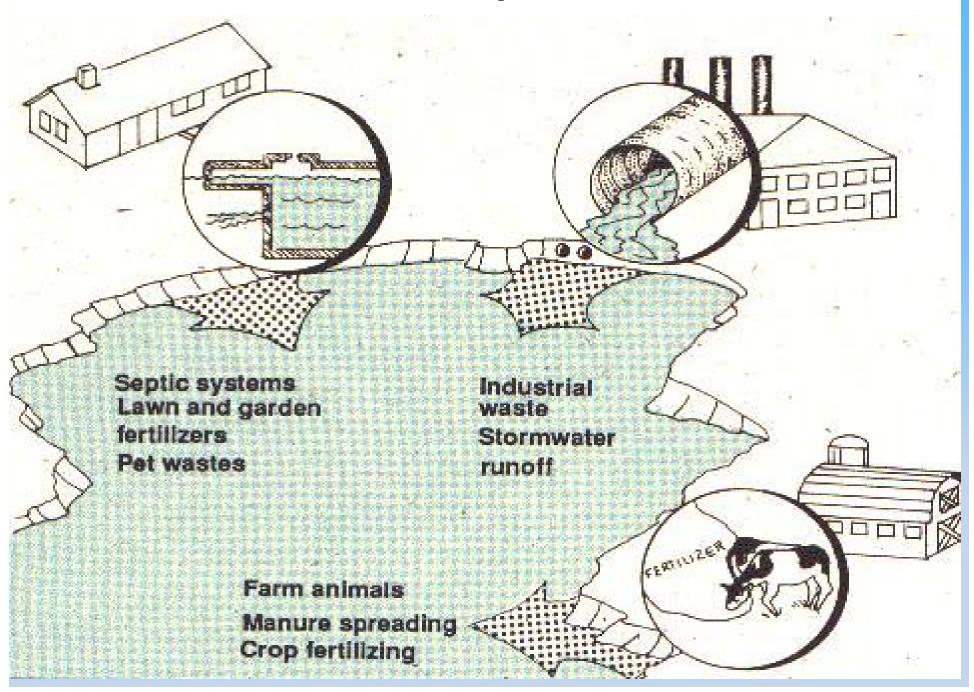


Secchi, Pietro Angelo Inventor of the Secchi Disk

#### RELATIONAL TRENDS OF FRESH WATER FISH ACTIVITY TO TURBIDITY VALUES AND TIME



#### Common stormwater pollutants: nutrients



#### Nutrients

Most inland fresh waters will "bloom" with algae when phosphorus is added.

Bacteria that decompose algae suck dissolved oxygen out of the water, and can lead to fish kills





### Nutrients: phosphorus & nitrogen

## Lab analysis required

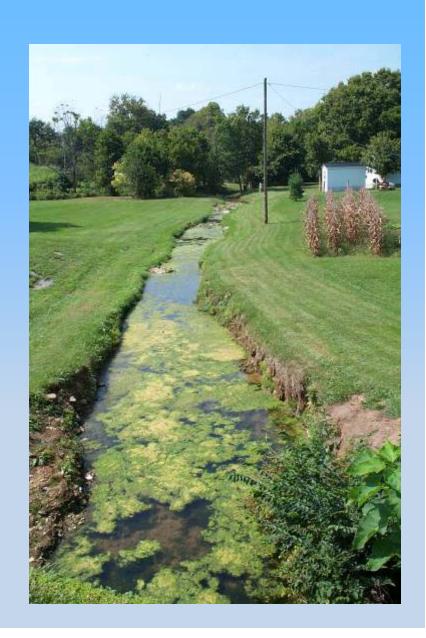






### **Phosphorus**

- Major concern for inland fresh waters
- Sources include wastewater plants (~ 1 – 5 mg/l), runoff from lawns, commercial, industrial areas
- Runoff sources: dissolved & particulate
- Major portion from cultivated fields (~ 75-90%) is soil-based



#### **Phosphorus**

- Dissolved form is usually less, but is IMMEDIATELY bioavailable to algae
- Dissolved phosphorus increases in pastures, reduced tillage fields



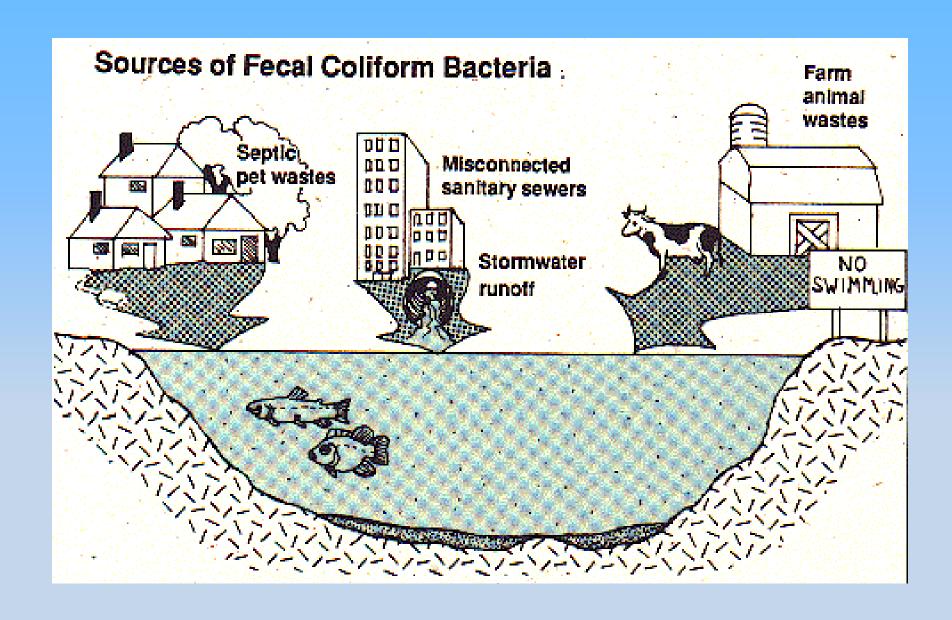
 Concentrations ~ >0.3 mg/l linked to water quality impairment (.05 mg/l for some lakes)

### Nitrogen

- Nitrogen measured as nitrate (NO3) plus nitrite (NO2); ammonia/um (NH3/NH4+); TKN (organic N + ammonia/um)
- Supports algae growth; mostly a concern in coastal waters and groundwater
- Drinking water limit is 10 mg/l (nitrate)
- Ammonia toxic at very low (~ .02 - .2 mg/l) concentrations (higher temp & pH = more NH3 ammonia, less NH4+ ammonium)



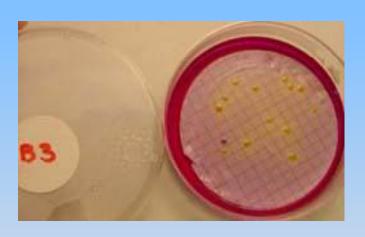
#### Common stormwater pollutants: bacteria



Bacteria – a human health threat. Most programs now measure E. coli bacteria "colony-forming units" per 100 milliliters of raw water









Spot: 2

Worms: I

OXYGEN: THE BREATH OF LIFE

# Dissolved oxygen: a key water quality measure

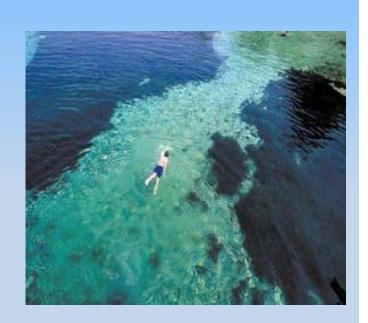


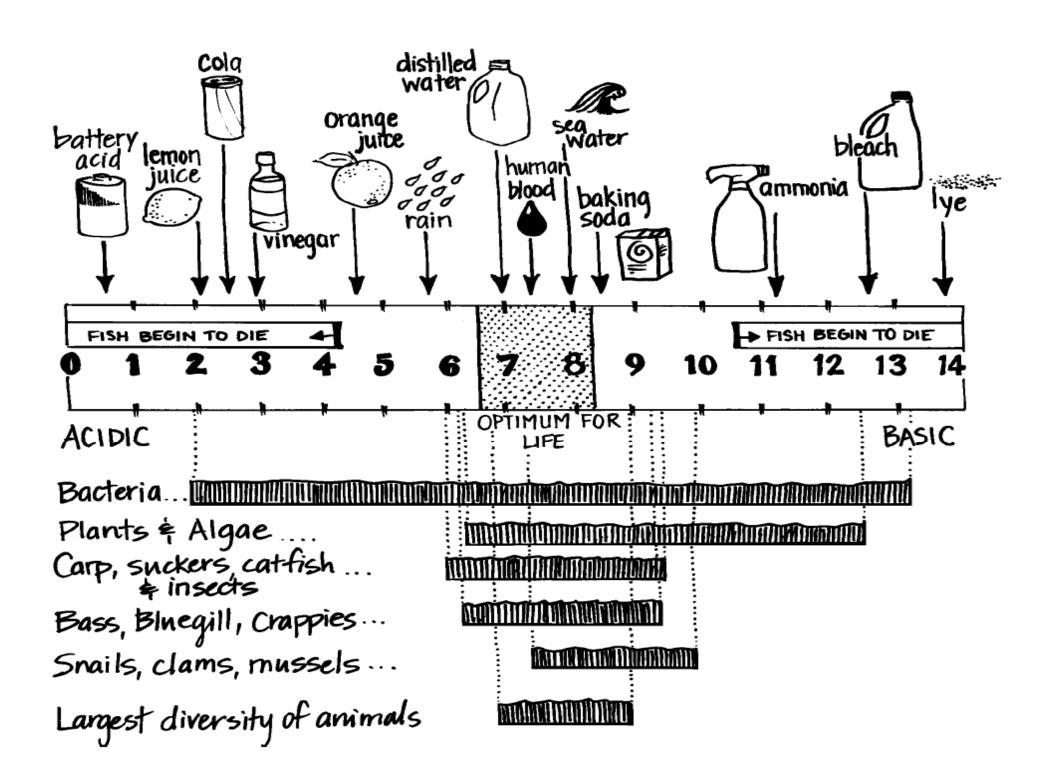


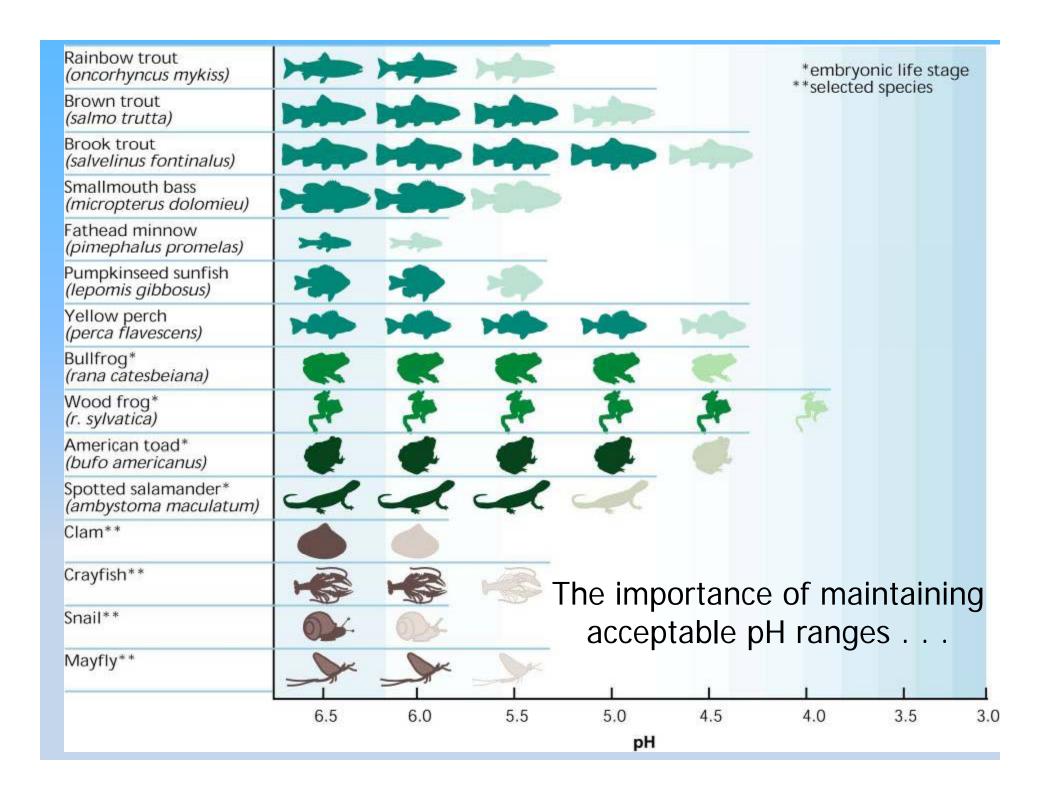
Milligrams of Oxygen per Liter of Water

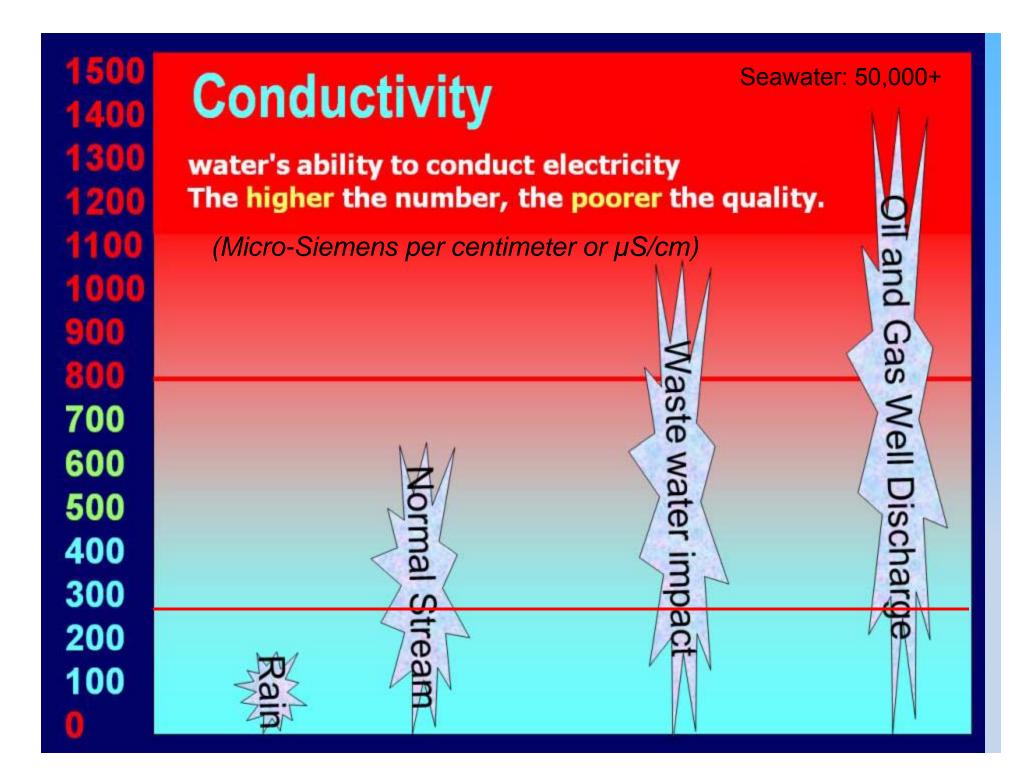
### pH: an important parameter!

- Measures hydrogen ion strength
- Indicates acidity or alkalinity
- pH is affected by:
  - Geology (e.g., limestone)
  - Acidic precipitation
  - Disturbances (mine wastes)
  - Polluted runoff
  - Discharges











Conductivity meter (and you get a thermometer!)

## Temperature: different ranges for different biological functions

Species	Max. Weekly Average Temp. for Growth (Juveniles)	Max. Temp. for Survival of Short Exposure (Juveniles)	Max. Weekly Average Temp. for Spawning <sup>a</sup>	Max. Temp. for Embryo Spawning <sup>b</sup>
Common carp			70°F	91°F
Channel catfish	90°F	95°F	81°F	84°Fc
Largemouth bass	90°F	93°F	70°F	81°Fc
Rainbow trout	66°F	75°F	48°F	55°F
Smallmouth bass	84°F		63°F	73°Fc



### NEMI

#### National Environmental Methods Index







Browse all Methods in NEMI

#### What's New



#### MyNEMI

Go to MyNEMI (Requires Login)

#### General Information

- Links of Interest
- Green Chemistry
- Background
- Disclaimer
- Send us Feedback

#### Quick Links

- ▶ ACWI
- ▶ NWQMC
- ▶ MDCB
- How to Submit a Method

Chemical Microbiological Biological Toxicity Physical Regulatory Welcome

#### Search for a method in NEMI:

Use the links below to search all chemical, microbiological, biological, toxicity, and physical methods in NEMI, or follow the tabs to the right to narrow your search

- Analyte Search
- General Search
- Multi-Analyte Search
- Find a Sample Collection, Preparation or Processing Method
- Browse all Methods in NEMI

#### Partner Highlight



The Alliance for Coastal Technologies (ACT) is a NOAA-funded partnership of research institutions, resource managers, and private sector companies dedicated to fostering the development and adoption of effective and reliable sensors and platforms. In addition to conducting independent technology evaluations, ACT provides an online searchable database of in situ sensors/analyzer, platforms, and associated equipment for studying and monitoring aquatic

environments (from rivers and streams to estuaries and the open ocean).

NEMI is maintained under the direction of the Methods and Data Comparability Board, a partnership of water-quality experts from Federal agencies, States, municipalities, industry, and private organizations. The Methods Board is chartered under the National Water Quality Monitoring Council, whose mission since its charter in May 1997 is to coordinate and provide guidance on implementation of a voluntary, integrated, nationwide monitoring strategy.

Questions?





Metals & other monitoring info is available at the NEMI web site

> WWW. nemi. gov

#### **United States Code, Title 33**

#### Sec. 1251. Congressional declaration of goals and policy

 (a) Restoration and maintenance of chemical, physical and biological integrity of Nation's waters; national goals for achievement of objective

The objective of this chapter is to restore and maintain the chemical, physical, and biological integrity of the Nation's waters. In order to achieve this objective it is hereby declared that, consistent with the provisions of this chapter -

- (1) it is the national goal that the discharge of pollutants into the navigable waters be eliminated by 1985;
- (2) it is the national goal that wherever attainable, an
  interim goal of water quality which provides for the protection
  and propagation of fish, shellfish, and wildlife and provides for
  recreation in and on the water be achieved by July 1, 1983;
- (3) it is the national policy that the discharge of toxic pollutants in toxic amounts be prohibited;
- (4) it is the national policy that Federal financial assistance be provided to construct publicly owned waste treatment works;
- (5) it is the national policy that areawide waste treatment management planning processes be developed and implemented to assure adequate control of sources of pollutants in each State;
- (6) it is the national policy that a major research and demonstration effort be made to develop technology necessary to eliminate the discharge of pollutants into the navigable waters, waters of the contiguous zone, and the oceans; and
- (7) it is the national policy that programs for the control of nonpoint sources of pollution be developed and implemented in an expeditious manner so as to enable the goals of this chapter to be met through the control of both point and nonpoint sources of pollution.

### Clean Water Act

## **CWA Section 303: Water Quality Standards**

- States' yardstick to measure the health of surface waters
- Three key elements of WQSs:
  - Designated uses
  - Water quality criteria
  - Antidegradation
     policy & implementation
     methods



### Florida Use Designations

http://www.dep.state.fl.us/water/wqssp/surface.htm

- Class I Potable (drinking) Water Supplies
- Class II Shellfish Propagation or Harvesting
- Class III Recreation, Propagation
   & Maintenance of a Healthy,
   Well-Balanced Population of Fish & Wildlife
- Class IV Ag Water Supplies
- Class V Navigation, Utility and Industrial Use (none listed now)













F.A.C. 62-302.400

#### Class I

St. Johns River and Tributaries - Brevard County Line south through and including Blue Cypress Lake to SR 60.

Class II

- Indian River Indian River County Line south to SR 510 east of the Intracoastal Waterway channel centerline.
- Indian River SR 510 south to an east-west line from the north side of the North Relief Canal.
- Indian River From an east-west line through the northernmost point of Round Island south to county line and east of Intracoastal Waterway centerline.
- Jackson County

Class I

Econfina Creek - Bay County Line to source.

Jefferson County

Class II

Coastal Waters - Within the county, excluding the mouth of Aucilla River.

- Lafayette County none.
- 35. Lake County none.
- Lee County

Class I

Caloosahatchee River - E. Lee County Line to South Florida Water Management District Structure 79.

Class II

Charlotte Harbor.

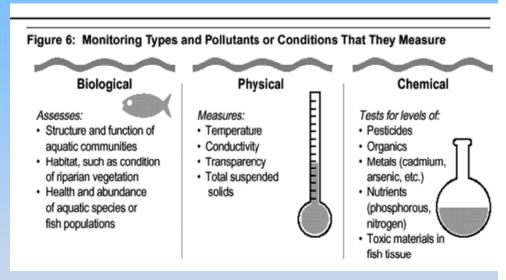
Matanzas Pass, Hurricane Bay, and Hell Peckish (Peckney) Bay - From San Carlos Bay to a line from Estero Island through the southernmost tip of the

#### **Outstanding State Resource Waters (F.A.C. 62-302.700)**

- (2) A complete listing of Outstanding Florida Waters and Outstanding National Resources Waters is provided in subsections (9) and (10). Outstanding Florida Waters generally include the following surface waters (unless named as Outstanding National Resource Waters):
- (a) Waters in National Parks, Preserves, Memorials, Wildlife Refuges and Wilderness Areas;
  - (b) Waters in the State Park System and Wilderness Areas;
- (c) Waters within areas acquired through donation, trade, or purchase under the Environmentally Endangered Lands Bond Program, Conservation and Recreation Lands Program, Land Acquisition Trust Fund Program, and Save Our Coast Program;
- (d) Rivers designated under the Florida Scenic and Wild Rivers Program, federal Wild and Scenic Rivers Act of 1968 as amended, and Myakka River Wild and Scenic Designation and preservation Act;
- (e) Waters within National Seashores, National Marine Sanctuaries, National Estuarine Research Reserves, and certain National Monuments;
- (f) Waters in Aquatic Preserves created under the provisions of Chapter 258, Florida Statutes;
  - (g) Waters within the Big Cypress National Preserve;
  - (h) Special Waters as listed in Rule 62-302.700(9)(i); and
  - (i) Certain Waters within the Boundaries of the National Forests.
- (3) Each water body demonstrated to be of exceptional recreational or ecological significance may be designated as a Special Water.

### Water Quality Criteria

- Consistent <u>scientifically</u> with protecting all designated uses (DUs)
- Basic types of criteria
  - Narrative/numeric
  - Water column/sediment/ fish tissue
- Criteria apply to:
  - Aquatic life
    - Pollutant-specific/aquatic community indices
  - Human health
    - Recreation, drinking, fish consumption



# 62-302.530: FL Water Quality Criteria

				Class III: Recreation, Propagation and Maintenance of a Healthy, Well- Balanced Population of Fish and Wildlife			Class V: Navigation, Utility, and
Parameter	Units	Class I: Potable Water Supply	Class II: Shellfish Propagation or Harvesting	Predominantly Fresh Waters	Predominantly Marine Waters	Class IV: Agricultural Water Sup- plies	Industrial Use
(3) Ammonia (un-ionized)	Milligrams/L as NH <sub>3</sub>	≤ 0.02		≤ 0.02			
(6) Bacteriological Quality (Fecal Coliform Bacteria)	Number per 100 ml (Most Probable Number (MPN) or Membrane Filter (MF))	MPN or MF counts <pre><monthly 10%="" 200,="" 30="" 400="" 5="" 800="" a="" any="" avg="geomeans" can't="" day="" day.="" exceed="" for="" in="" mo.="" of="" on="" one="" or="" period.<="" pre="" samples="" samples,=""></monthly></pre>	not more than 10% of the samples exceeding 43,	MPN or MF counts shall not exceed a monthly average of 200, nor exceed 400 in 10% of the samples, nor exceed 800 on any one day. Monthly averages shall be expressed as geometric means based on a minimum of 10 samples taken over a 30 day period.			
(11) BOD (Biochemical Oxygen Demand)		Shall not be increased to exceed values which would cause DO to be depressed below the limit established for each class and, in no case, shall it be great enough to produce nuisance conditions.					
(22) Conductance, Specific	Micromhos/cm	Shall not be increased more than 50% above background or to 1275, whichever is greater.		Shall not be increased more than 50% above background or to 1275, whichever is greater.		Shall not be increased more than 50% above background or to 1275, whichever is greater.	Shall not exceed 4,000

Parameter	Units	Class I	Class II	Class III:	Class III:	Class IV	Class V
				Fresh	Marine		
(30) Dissolved Oxygen	Milligrams/L	Shall not be less than 5.0. Normal daily and seasonal fluctua- tions above this level shall be maintained.	Shall not average less than 5.0 in a 24-hour period and shall never be less than 4.0. Normal daily and seasonal fluctuations above these levels shall be maintained.	than 5.0.	24-hour period and shall never	less than 4.0 in a 24-hour period and shall never be less than 3.0.	
(45) Nitrate	Milligrams/L as N	≤ 10 or that concentration that exceeds the nutrient criteria					
(47) (b) Nutrients		1		rations of a body of atural populations o			
(49) (a) Oils and Greases	Milligrams/L	Dissolved or emulsified oils and greases shall not exceed 5.0	Dissolved or emulsified oils and greases shall not exceed 5.0	Dissolved or emulsified oils and greases shall not exceed 5.0	Dissolved or emulsified oils and greases shall not exceed 5.0	Dissolved or emulsified oils and greases shall not exceed 5.0	Dissolved or emulsified oils and greases shall not exceed 10.0
(51) (a) pH (Class I and Class IV Waters)	Standard Units	less than 6 units o below natural bac	r raised above 8.5 kground or vary mo	ove or below natura units. If natural ba ore than one unit ab t vary above natura	ckground is less the bove natural backg	an 6 units, the pH s round. If natural ba	hall not vary ackground is
(53) Phosphorus (Elemental)	Micrograms/L		≤ 0.1		<u>&lt;</u> 0.1		

#### 62-302.500 Surface Waters: Minimum Criteria

All surface waters shall at all places and at all times be free from components of discharges which:

- 1. Settle to form putrescent deposits or otherwise create a nuisance; or
- 2. Float as debris, scum, oil, or other matter in such amounts as to form nuisances; or
- 3. Produce color, odor, taste, turbidity, or other conditions in such degree as to create a nuisance; or
- 4. Are acutely toxic; or
- 5. Are carcinogenic, mutagenic, or teratogenic to human beings or to certain wildlife/aquatic species, or
- Pose a serious danger to public health, safety, welfare.

## **WQS:** antidegradation provisions

- Purpose: Prevent deterioration of existing levels of good water quality
- Generally applies parameter-by-parameter
- Three tiers of protection
  - Tiers 1 must maintain minimum WQ criteria
  - Tier 2 must prevent degradation of "good" WQ unless you demonstrate "important" economic or social development in the watershed
  - Tier 3 degradation for ONRWs

### **Clean Water Act Section 402**

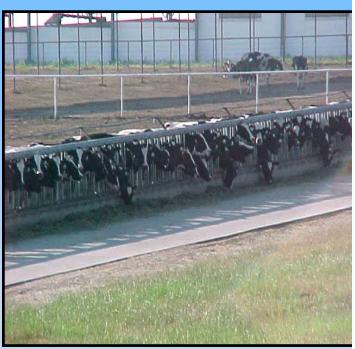
# If you discharge:

- Pollutants (chemical, physical, biological)
- From a man-made pipe or conveyance
- Into a regulated water body ("water of the U.S.")

You must have permit coverage under the National Pollutant Discharge Elimination System (NPDES) - Implemented by most states, including Florida DEP

# **NPDES Program: Coverage**

- Industrial and municipal wastewater
- Industrial, urban, and construction-related <u>storm</u> <u>water runoff</u>
- Concentrated animal <u>feeding</u> operations (CAFOs)
- Active, inactive, and some abandoned <u>mines</u>
- Discharges from some hazardous waste site cleanup/ remediation projects



## Effluent (discharge) limits

- "Technology-based" end-of-pipe performance standards (concentration/mass)
  - BAT, NSPS, PSES, secondary treatment, etc.
  - Spelled out in EPA regulation packages (effluent guidelines)
  - Use best professional judgment (BPJ) if no EPA regulations
- Water quality-based effluent limits (WQBELs linked to TMDLs)
  - Only where technology-based controls are insufficient to meet WQS
    - Back-calculated from <u>numeric</u> water quality criteria: pollutant concentrations in discharge
    - Derived from <u>narrative</u> criteria: whole effluent toxicity testing; other methods

## **Types of Monitoring & Assessments**

#### Chemical

 Mostly numeric criteria (DO, pH, conductivity, metals, pesticides, chlorides)

### Physical

 Numeric (flow, temperature, habitat structure) or narrative (objectionable color, aquatic habitat

### Biological

 Numeric (indices of biological integrity, fecal coliform concentrations, chlorophyll a) or narrative (support populations of fish/shellfish)



### So . . . here's what we do . . .

- Establish water quality goals
  - Designated uses, water quality criteria
  - Restoration and protection goals
  - Flooding, aesthetics, others???
- Monitor/ assess inland & coastal waters
  - Desktop data mining, local monitoring results
  - Watershed, habitat, other assessments
- Identify key pollutants / stressors
  - Check against water quality criteria
- ID or locate pollutant causes/sources
  - Check pollutants & likely source areas
- Estimate current pollutant loads
  - Quantify through empirical, modeling, or other approach



### **Total Maximum Daily Loads (TMDLs)**

### A TMDL . . . .

- Is a strategy for meeting water quality criteria
- Quantifies the difference between <u>current</u> pollutant loads and the <u>WQC</u> load
- Identifies pollutant sources & relative load contributions
- Allocates the load among the various pollutant sources

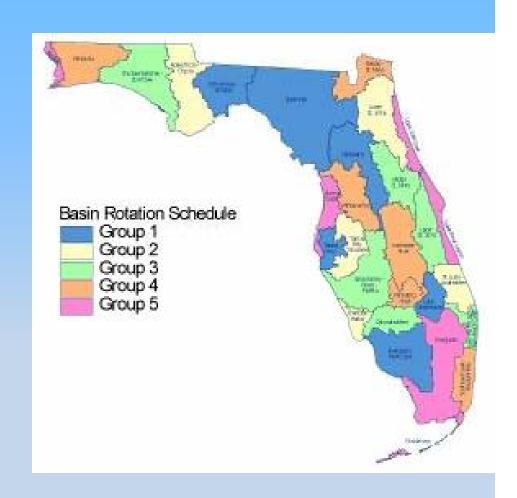


# **TMDLs**

- Required under CWA Sec. 303(d)
- Amount of a specific pollutant that a waterbody can receive and assimilate and still meet numeric or narrative water quality criteria
- States are required to develop TMDLs for waters not meeting water quality criteria
- TMDLs are approved or disapproved by EPA; if disapproved, EPA develops a TMDL

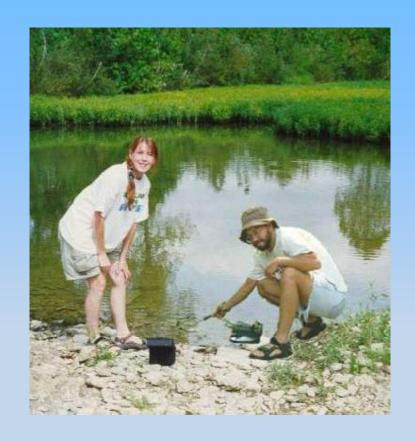
# **Elements of a TMDL**

- Allowable pollutant load (or "cap")
- Allocation of the load among sources
- Margin of safety (MOS)



# **Total Maximum Daily Loads**

- For specific pollutants
  - Sediment, nitrogen, phosphorus, temperature, copper, mercury
- For pollutant indicators
   BOD, COD, Chlorophyll a

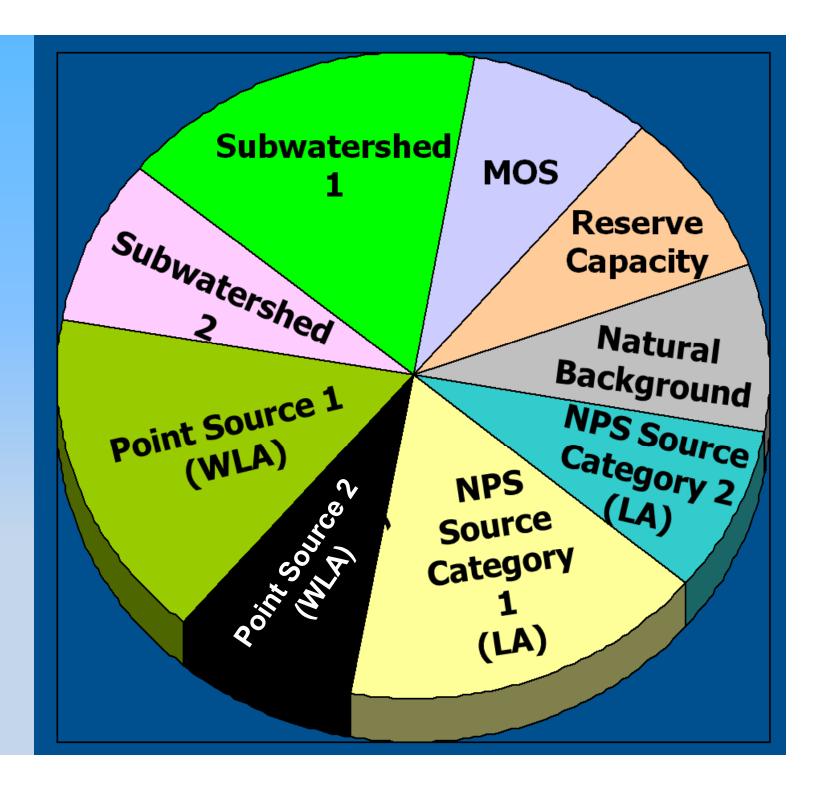


### **TMDLs: Allocations**

- Point sources with an NPDES permit receive a wasteload allocation (WLA)
  - Includes both individual and general NPDES permittees
- Individual sources, categories, subcategories of nonpoint sources receive a load allocation (LA)
  - Row crop and pasture ag, small towns, construction sites < one acre not in regulated MS4s, etc.

No hard & fast rules on how to allocate

Example pollutant allocation approach



# Example Total Maximum Daily Load Allocation for Phosphorus

	Wasteload Allocation				Load Allocati	MOS		
Impaired Creek	Sewage Treatment Plant	Industrial Wastewater Plant	MS4 Stormwater Discharges	Non- MS4 Suburbs	Row Crop Corn Fields	Livestock Pasture Land	Margin of Safety	Totals
Town Creek	100 lbs	15 lbs	85 lbs	75 lbs	150 lbs	50 lbs	84 lbs	559 lbs
County Creek	60 lbs	0 lbs	35 lbs	100 lbs	20 lbs	125 lbs	60 lbs	400 lbs
Suburb Creek	0 lbs	0 lbs	125 lbs	150 lbs	80 lbs	60 lbs	73 lbs	488 lbs
Totals	160 lbs	15 lbs	245 lbs	325 lbs	250 lbs	235 lbs	217 lbs	1447 lbs

### **Summary**

- Surface waters must meet water quality criteria limits, based on the designated use
- Those that don't are listed as "impaired"
- TMDLs are developed for impaired waters, based on the problem pollutant(s)
- TMDL pollutant reductions are implemented thru NPDES permits and polluted runoff (nonpoint source) measures

# Stormwater and TMDLs: Making the Connection

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http://www.dep.state.fl.us/water/stormwater/
npdes/index.htm

# FLORIDA WATERSHED RESTORATION ACT Section 403.067, F.S.

- Enacted in 1999, amended in 2005
- Gives DEP clear legal authority for TMDLs
- Requires "Good Science" DEP to adopt methodology for determining impaired waters = Impaired Waters Rule (62-303, FAC)
- Requires "Public Participation"
  - 303(d) lists are adopted by DEP secretary
  - TMDLs, BMAPs are adopted by rule
- Requires "equitable allocation" of load reductions

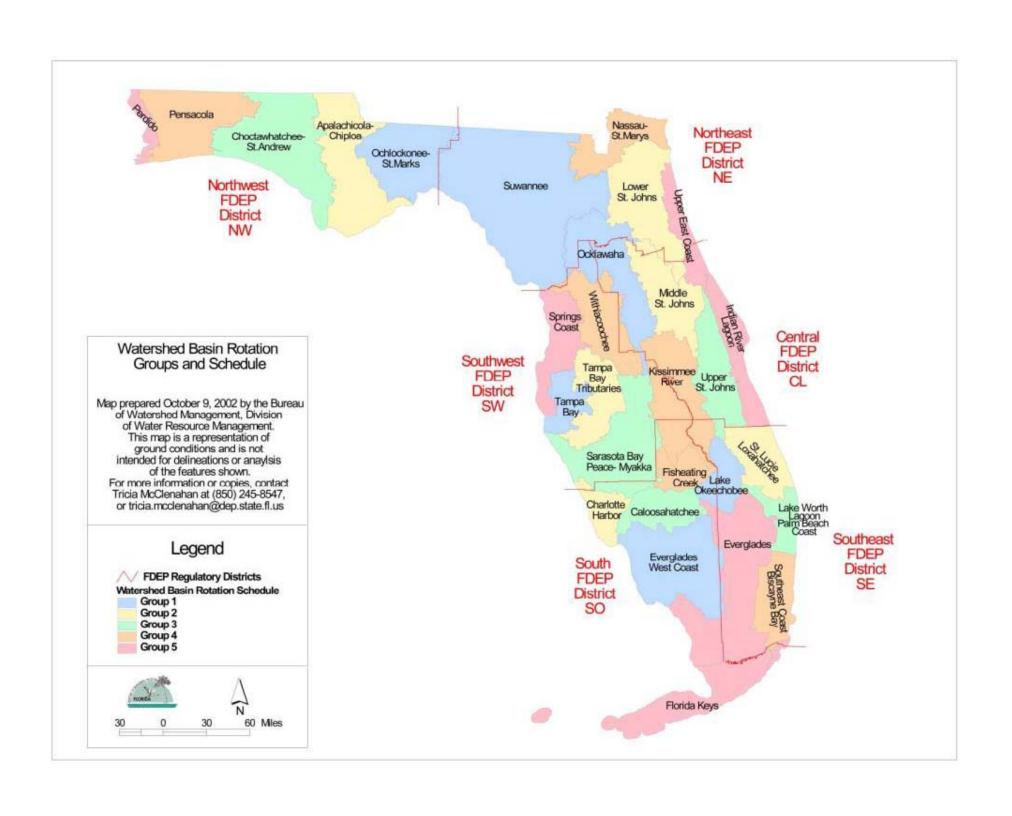
# FLORIDA WATERSHED RESTORATION ACT 2005 Amendments – TMDL Implemenation

- Use existing control programs
- Detailed allocation in BMAP
- Ag NPS pollution/BMPs DACS
- Urban NPS pollution/BMPs DEP
- Implementation assurances:
  - Point sources NPDES permits
  - Municipal stormwater NPDES MS4
  - Agricultural NPS DACS BMP program
    - DEP BMAP enforce

## FLORIDA WATERSHED RESTORATION ACT 403.067(7)(b), F.S.

### **Use existing control programs**

- Permitting/regulatory programs
- Point sources WQBELs
- Nonregulatory programs (BMPs, cost sharing, P2, 403.061(21) agreements)
- SWIM Plans
- Water quality credit trading
- Public works
- Land Acquisition
- Everglades Forever Act



# THE WATERSHED APPROACH

- Divide watersheds into groups
- Rotate among groups over 5 years
- Five phases of basin cycle
  - Phase 1 Preliminary basin evaluation
  - Phase 2 Coordinated basin monitoring
    - √ Water quality assessment/verified list
  - Phase 3 TMDL development
  - Phase 4 Basin Mgmt Action Plan develop
  - Phase 5 BMAP implementation

### STATUS OF ROTATING BASIN APROACH

DEP	Group 1	Group 2	Group 3	Group 4	Group 5
District	Basins	Basins	Basins	Basins	Basins
NW	Ochlockonee- St. Marks	Apalachicola- Chipola	Choctawhatchee- St. Andrews Bay	Pensacola Bay	Perdido Bay
NE	Suwannee	Lower St Johns		Nassau-St. Marys	Upper East Coast
Central	Ocklawaha	Middle St Johns	Upper St Johns	Kissimmee	Indian River Lagoon
SW	Tampa Bay	Tampa Bay Tributaries	Sarasota Bay- Peace-Myakka	Withlacochee	Springs Coast
S	West Coast	Charlotte Harbor	Caloosahatchee	Fisheating Creek	Florida Keys
SE	Lake Okeechobee	St.Lucie- Loxahatchee	Lake Worth Lagoon- Palm Beach Coast	Southeast Coast Biscayne Bay	Everglades

YEAR	05	06	07	08	09	10	11	12	13	14	15
	06	07	08	09	10			13		15	16
	Cycle 2										Cycle
											4
Group	PHASE	PHASE	PHASE	PHASE	PHASE			PHASE		PHASE	PHASE
1	1	2	3	4	5						1
Group		PHASE	PHASE	PHASE	PHASE	PHASE					PHASE
2		1	2	3	4	5		2		4	5
Group			PHASE	PHASE	PHASE	PHASE	PHASE	PHASE		PHASE	PHASE
3			1	2	3	4	5				4
Group				PHASE							
4				1	2	3	4	5		2	3
Group					PHASE						
5					1	2	3	4	5	1	2

### WATER QUALITY ASSESSMENT

- Based on WBIDs
- Based on Impaired Waters Rule
- Master List
  - Category 1, 2 healthy
  - Category 3 insufficient data
  - Category 4 impaired, no TMDL
  - Category 5 impaired, need TMDL
- Verified List of Impaired Waters
- Delist List

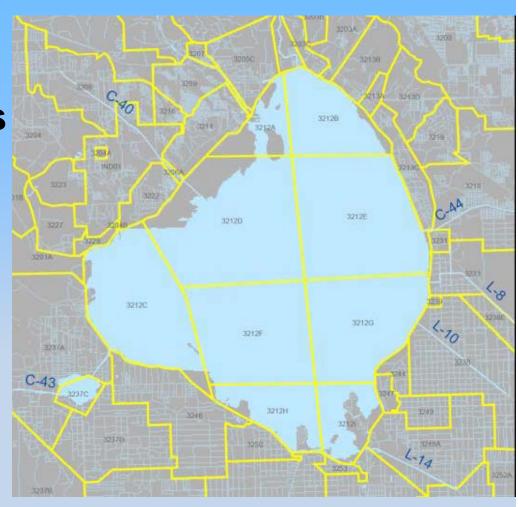
### WATER QUALITY ASSESSMENT SCALE

- TMDLs are developed at the WBID scale
- WBID = Waterbody Identification Unit
- ~6300 WBIDs in Florida



#### WBIDs? Watersheds? Waterbodies?

- Lakes = usually one WBID
- Streams/Rivers/Canals
   = Generally split into
   WBIDs by reach or
   segment
- WBIDs can also include multiple waterbodies
- WBIDs are not the same as watersheds, especially in South Florida!



# FLORIDA'S IMPAIRED WATER RULE Chapter 62-303, FAC

- Methodology to statistically analyze data to determine if a water body is impaired
- Data from STORET
- Planning list (n>10, last ten yrs of data)
  - 80% statistical confidence
  - Basin specific list at start of Phase 1
- Verified list (n>20, last 7.5 yrs of data)
  - 90% statistical confidence
  - Basin specific list at end of Phase 2
  - Adopted by DEP secretarial order

#### FLORIDA'S IMPAIRED WATER RULE

- Evaluates aquatic life use support
- Evaluates biological assessments
- Evaluates toxicity
- Evaluates nutrients
- Evaluates primary contact/recreation
- Evaluates fish/shellfish consumption
- Evaluates drinking water use and protection of human health
- Evaluate "reasonable assurance"
- Procedures for delisting waters

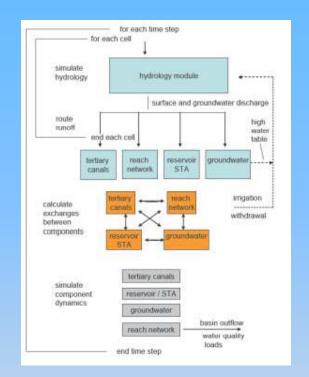
### **CURRENT STATUS OF IMPAIRED WATERS**

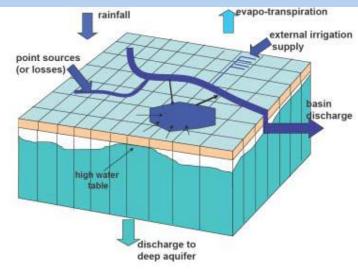
GROUP	# WBIDs	# WBIDS Assessed	Impaired WBIDs	% Impaired	Nutrient Impaired #/%	Bacteria Impaired #/%
1	1769	728	540	74%	144/31	151/37
2	1662	845	995	63%	215/38	197/37
3	1274	699	468	67%	136/38	116/31
4	1097	553	233	42%	39/14	46/17
5	605	437	391	89%	47/23	90/43
Total	6407	3262	2163	66%	581/31	600/33

Total Impairments = 3615 of 19,365 assessments

### TMDL DEVELOPMENT GOAL

- Many ways to set
  - Statistical models
  - Reference sites
  - Modeling
- Watershed/waterbody models
  - Some are simple (spreadsheet)
  - Some are very complex (hydrodynamic models)
  - Level of detail and quality of the analysis depend on available data
- Consent decree timeframes limit use of models



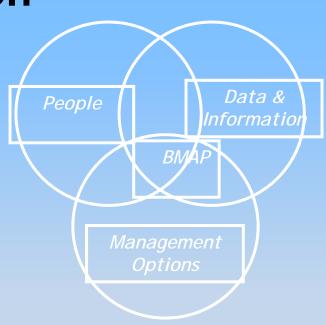


# TMDL ALLOCATIONS SHARING THE PAIN

- TMDL max. amount of pollutant loading that can be discharged to a healthy water body
- TMDL = WLA + LA + MOS
- WLA = Wasteload Allocation = point source allowable load
- LA = Load Allocation = nonpoint source allowable load
- % reduction = required load reduction to meet
   WLA or LA

# BASIN MANAGEMENT ACTION PLAN BASICS

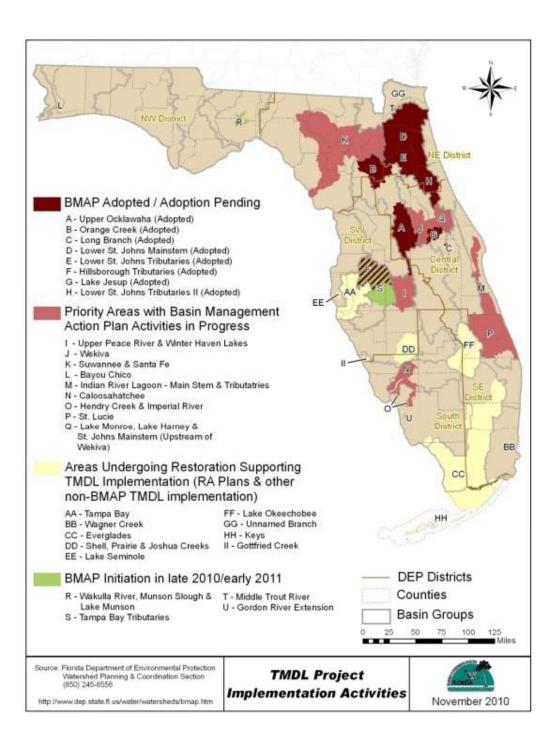
- Refined source identification
- Allocations
- Management strategies
- Funding
- Monitoring (water quality)
- Tracking (project implementation)



**ADAPTIVE MANAGEMENT** 

# **BMAP ADOPTION**

WATER BODY	IMPAIRMENTS	DATE ADOPTED
Upper Ocklawaha	Nutrients in chains of lakes	August 2007
Orange Creek	Nutrients	May 2008
Long Branch	Fecal coliform, nutrients	May 2008
Lower St Johns	Nutrients, DO	October 2008
Hillsborough River	Fecal coliform in six tribs	October 2009
LSJ Tribs I	Fecal coliform in 10 tribs	December 2009
Lake Jesup	Nutrients	May 2010
LSJ Tribs II	Fecal coliform in 15 tribs	August 2010



# TMDL Implementation

# BMAP Development

### FOCUS ON REDUCING NUTRIENT LOADS

- Low impact design BMPs
- Turf grass research project
- Florida friendly landscaping program
  - Florida Yards & Neighborhoods
  - FYN Builder/Developer
  - Green Industry BMP program
  - Model FFL landscape ordinance
  - Urban turf fertilizer labeling rule
- Irrigation standards
- Golf course BMP manual
- Passive nutrient septic tank project
- Ag/urban nutrient mgmt BMPs
- Unified stormwater treatment rule

#### **PART TWO**

## FLORIDA PHASE II MS4 PERMIT REQUIREMENTS AND EVOLUTION

## FLORIDA PHASE II MS4 LEGAL FOUNDATION

- 402(p)(6) Federal Clean Water Act
- 403.0885, Florida Statutes
- 62-621.300(7), F.A.C.
- Generic Permit for Discharge of Stormwater from Phase II MS4s

#### FLORIDA PHASE II MS4 PERMIT REQUIREMENTS

- Six minimum control measures
  - Public education
  - Public involvement/participation
  - Illicit discharge detection/elimination
  - Construction site stormwater controls
  - Post-construction stormwater controls
  - Pollution prevention/good housekeeping
- BMPs/measurable goals for each measure
- Tracking and record keeping
- Evaluation and assessment
- Annual report submittal

#### FLORIDA PHASE II MS4 PERMIT REQUIREMENTS

- Part V Compliance with WQS
  - Reduce stormwater loadings to the Maximum Extent Practicable (MEP)
  - Total Maximum Daily Loads
    - Meet obligations in adopted BMAPs
    - Adjust SWMP to meet load reductions
- Adaptive management
  - SWMP adjusted based on annual evaluation of its effectiveness
  - SWMP becomes more robust

#### FLORIDA WATERSHED RESTORATION ACT 403.067(7)(b), F.S.

#### **Use existing control programs**

- Permitting/regulatory programs
- Point sources WQBELs
- Nonregulatory programs (BMPs, cost sharing, P2, 403.061(21) agreements)
- SWIM Plans
- Water quality credit trading
- Public works
- Land Acquisition
- Everglades Forever Act



#### STRUCTURAL BMPs

- Regional retrofits
- Enhance existing
  - Floating wetlands
  - SW harvesting

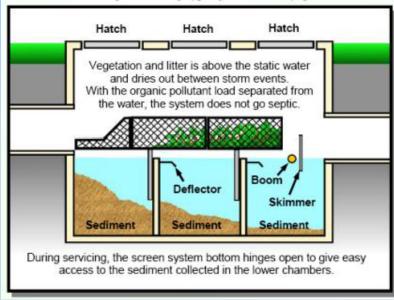
#### NONSTRUCTURAL BMPs

- Low impact design
  - Minimize clearing
  - Protect vegetation
  - Minimize imperviousness
  - Pervious pavements
  - Greenroof/cistern
- Florida-friendly landscaping
- Street sweeping
- Enhanced OM
- Roof runoff to lawns
- Public education

#### STORMWATER RETROFITTING IN FLORIDA



#### **Greenwood Wetland**



**Baffle Boxes** 





Packed bed wetland

## LID - THE SOLUTION IS GOING BACK TO THE FUTURE



- Minimum clearing
- Off-grade house
- Native vegetation
- Cistern under house
- No DCIA



#### **POGO GOT IT RIGHT IN 1971!**



NOT about more regulation IS about more education and motivation

## MEETING THE CULTURAL CHALLENGE PUBLIC EDUCATION

- Pointless Personal Pollution
  - www.tappwater.org
  - www. floridaagwaterpolicy.com
  - http://www.dep.state.fl.us/water/watersheds
- Stormwater Education Training tool box (www.stormwater.ucf.edu)
- What can YOU do?
  - Disconnect roof runoff
  - Florida friendly yard
  - Pick up pet waste



## NPDES STORMWATER PROGRAM HAS FAILED

 No surprise to state stormwater managers – can't regulate stormwater as a point source.
 EPA advised in 1988!

Urban Stormwater Management in the United States

#### ADVANCE COPY

Not For Public Release Before Wednesday, October 15, 2008 11:00 a.m. EDT

PLEASE CITE AS A REPORT OF THE NATIONAL RESEARCH COUNCIL

> THE NATIONAL ACADEMIES PRESS Washington, D.C. www.nap.edu

National Research
Council report found
many problems with
current federal
stormwater
management
regulations

## EPA EFFORTS TO IMPROVE MS4 PERMITS TIME LINE

- November 2007 DEP begins reissuance of MS4 permits – 3<sup>rd</sup> cycle – St Pete, Hialeah, Sarasota Co, Hollywood, Orange County
- October 2009 EPA R4 notifies DEP that they will object to draft Hillsborough and Jacksonville permits – drafts withdrawn
- EPA sends states draft letter (11/09) and final letter (4/10) with new expectations for MS4 permits
- April 10 EPA issues MS4 Improvement Guide
- Oct 09 August 10 DEP team negotiates with EPA R4 staff on permit revisions
- http://cfpub.epa.gov/npdes/stormwater/rulemaking .cfm

#### **EPA MS4 PERMIT EXPECTATIONS**

- Increased accountability and measurable permit requirements – enforceability
- Focus areas: TMDL implementation, construction sites, post-construction SWM, illicit discharge detection/elimination
- Stormwater system inspection, OM
- Require written plans, SOPs, schedules, milestones, etc
- Antidegradation policy implementation

#### INCREASED LOAD REDUCTIONS

## PHASE 1 MS4 PERMIT STORMWATER SYSTEM INSPECTION, OPERATION, MAINTENANCE

- Reformatted table inspection items, maintenance items
- Inspection schedule changed closer to WMD ERP requirements – can use those recertifications where applicable
- Outfalls annual unless historical records
- Pipes, culverts 10%/yr
- Inlets, catch basins, 20%/yr
- EPA wanted ANNUAL inspections

## PHASE 1 MS4 PERMIT WRITTEN PLANS, SOPs

- SWMS inspections, maintenance
- Litter control, street sweeping, road repairs, equipment yards, maintenance shops
- Municipal waste TSD facility inspections
- Education fertilizers, pesticides, used oil, toxics, illicit discharge reporting
- Training applicators, spill prevention, illicit discharges, site reviews
- Inspections proactive, reactive, high risk industrial, construction

## PHASE 1 MS4 PERMIT TMDL IMPLEMENTATION

- Fact sheet lists DEP adopted and EPA established TMDLs at time of permit issue
- TMDLs with BMAPs just do it!
- TMDLs without BMAPs
  - Prioritization report (Months 1–6)
  - Monitoring & assessment plan (Months 6-12)
  - TMDL outfall storm event monitoring (Months 12-36) –
     only 1 outfall EPA wanted ALL
  - Supplemental SWMP = TMDL implementation plan (Months 24-48)
- Different process for coliform TMDLs

#### TMDL IMPLEMENTATION AND MS4 PERMITS



#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, D.C. 20460

NOV 1 2 2010

OFFICE OF

#### MEMORANDUM

SUBJECT: Revisions to the November 22, 2002 Memorandum "Establishing Total

Maximum Daily Load (TMDL) Wasteload Allocations (WLAs) for Storm Water Sources and NPDES Permit Requirements Based on Those WLAs"

FROM: James A. Hanlon, Director

Office of Wastewater Management

Denise Keehner, Director

Office of Wetlands, Oceans and Watersheds

TO: Water Management Division Directors

Regions 1 - 10

This memorandum updates aspects of EPA's November 22, 2002 memorandum from Robert H. Wayland, III, Director of the Office of Wetlands, Oceans and Watersheds, and James A. Hanlon, Director of the Office of Wastewater Management, on the subject of "Establishing Total Maximum Daily Load (TMDL) Wasteload Allocations (WLAs) for Storm Water Sources and NPDES Permit Requirements Based on Those WLAs" (hereafter "2002 memorandum").

#### Background

Section III of the 2002 memorandum "affirm[ed] the appropriateness of an iterative, adaptive management best management practices (BMP) approach" for improving stormwater management over time as permitting agencies, the regulated community, and other involved stakeholders gain more experience and knowledge. Since 2002, States and EPA have obtained considerable experience in developing TMDLs and WLAs that address stormwater sources. The technical capacity to monitor stormwater and its impacts on water quality has increased. In many areas, monitoring of the impacts of stormwater on water quality has become more sophisticated and widespread. Better information on the effectiveness of stormwater controls to reduce pollutant loadings and address water quality impairments is now available. In many parts of the country, permitting agencies have issued several rounds of permits for Phase I municipal separate storm sewer systems (MS4s), Phase II MS4s, and stormwater discharges associated with industrial activity, including stormwater from construction activities. Notwithstanding these developments, stormwater discharges remain a significant cause of water quality

- On our web site
- EPA taking comments
- Due May 16

## PHASE 1 MS4 PERMIT REPORTING

- Year 3 Seasonal loadings/EMCs
  - Compare loads from major outfalls for past 15 years – TN, TP, TSS, BOD, Zn, Cu
  - If no load reduction, explain why not and revise your SWMP to make it more effective in reducing stormwater loads

## PHASE 1 MS4 PERMIT PROGRAM EFFECTIVENESS ANALYSIS

- Have SW loadings discharged from the MS4 decreased? Why or why not?
- Which components of the SWMP are working & effective in reducing SW loadings?
- Which components of the SWMP are not working well & need revised to make them more effective?
- Which components of the SWMP do not contribute to reducing SW loads and could be revised or eliminated?
- Is the monitoring program providing data that assesses SWMP effectiveness, BMP effectiveness, retrofitting locations?

## TOOLS TO REDUCE STORMWATER LOADINGS

- Florida-friendly landscaping
- Low impact design incentives
- Public education
- MS4 source reduction project FSA and UF
- FDEP Fecal Coliform Guide
- Funding

#### 2010 FSA WINTER CONFERENCE

## Assessing load reduction through MS4 maintenance activities: A DRAFT summary to-date

## UNIVERSITY OF FLORIDA ENVIRONMENTAL ENGINEERING SCIENCES DEPARTMENT John Sansalone (jsansal@ufl.edu)

1-2 DECEMBER 2010



Florida Stormwater Association

#### **Project Objective and Outcome**

- To develop a quantitative tool that Florida's MS4s can use to quantify nutrient load reductions achieved through street sweeping and BMP maintenance activities.
- Needed to meet MS4 permit requirements of documenting SWMP load reductions and for documenting stormwater load reductions to meet TMDL wasteload allocations

#### Participating Florida MS4s

- 1. Gainesville (GNV) [IN + OUT]
- 2. Hillsborough County (HC)
- 3. Jacksonville (JAX)
- 4. Lee County (LC)
- 5. Miami-Dade County (MDC)
- 6. Orange County (OC)
- 7. Orlando (MCO)
- 8. Pensacola/Escambia County (PEC)
- 9. Sarasota County (SAC) [IN + OUT]
- 10. Seminole County (SEC)
- 11. St. Petersburg/Pinellas County (SPP)
- 12. Stuart (ST)
- 13. Tallahassee (TAL)
- 14. Tampa (TPH) [IN + OUT]

MCO-CB-R-OUT-2



HC-CB-R-OUT-2



JAX-SS-R-OUT-1



TPH-BMP-C-OUT-1



MDC-BMP-C-OUT-9



ST-BMP-C-OUT-1



#### Project Process Flow

#### Initial Sampling Process

#### **UF Lab Analysis**

**Future Application** 

 The objective is to develop a 'yardstick' to quantify the nutrient load recovered through regular maintenance of BMPs, CBs and sweeping streets.



2. 14 MS4s, each collected 27 samples with detailed field information for every sample.



3. 3 locations each, in 3 land uses – commercial, highway and residential; for the 3 maintenance practices.



4. 3 MS4s also collected 27 samples from within areas with reclaimed water usage, to compare nutrient loads.











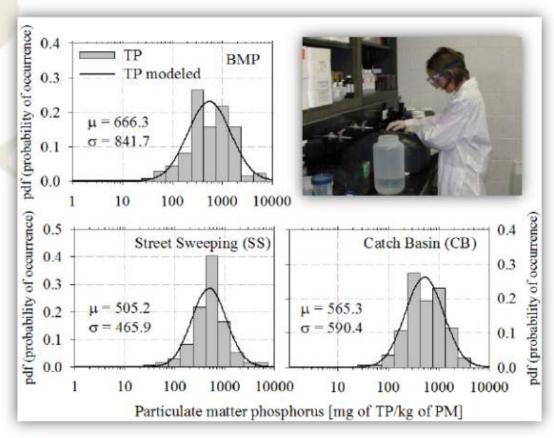
#### Project Process Flow

#### **Initial Sampling Process**

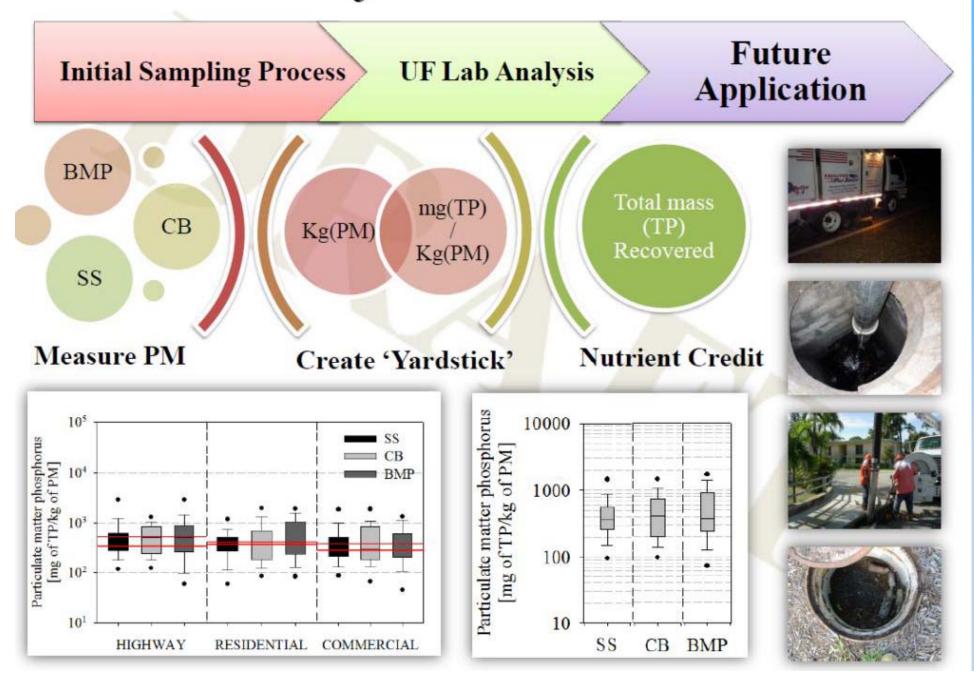
#### UF Lab Analysis

#### **Future Application**

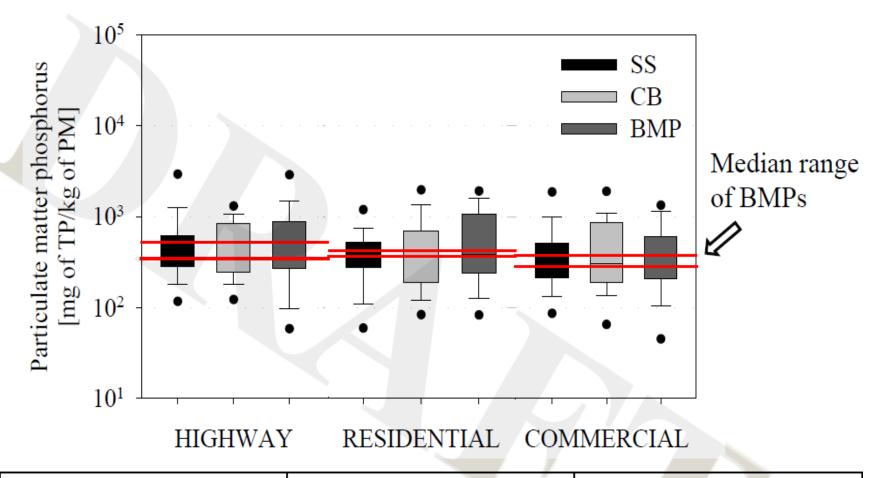
- University of Florida analyzed each sample N and P loadings in their labs.
- TP, TN, and extractable P, moisture content and particle size distribution analyses were performed.
- Based on the results, probability distributions were generated for every analyte.
- 4. Probability analyses show distributions associated with each landuse as well as those associated with each HFU (=BMP).



#### Project Process Flow

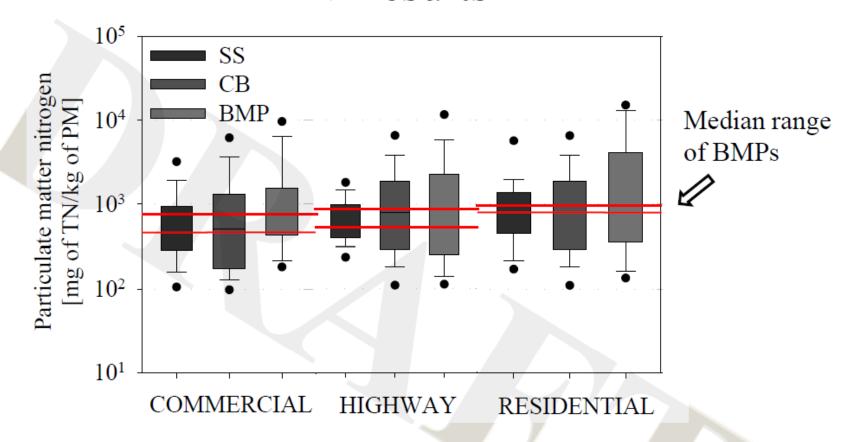


#### TP Results



TP	Street Sweeping (SS)			Catch Basin (CB)			BMP		
[mg/kg]	Mean	Median	St. Dev.	Mean	Median	St. Dev.	Mean	Median	St. Dev.
С	481.6	384.3	471.5	530.8	300.8	524.9	469.9	290.8	409.0
R	425.7	374.9	284.7	559.1	423.4	543.0	702.8	670.5	382.7
Н	619.3	349.7	774.9	560.2	519.3	361.8	755.4	523.1	932.0

#### TN Results



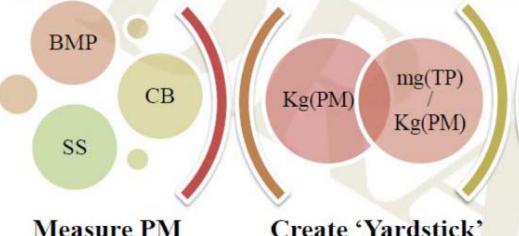
TN	Street Sweeping (SS)			Catch Basin (CB)			BMP		
[mg/kg]	Mean	Median	St. Dev.	Mean	Median	St. Dev.	Mean	Median	St. Dev.
С	798.3	466.6	864.1	1854.7	756.6	2838.6	1332.4	513.6	2077.8
R	1331.0	793.0	2030.5	3592.6	978.8	5055.1	1730.7	801.1	2812.3
Н	775.5	527.6	632.7	2146.2	874.8	3233.0	1727.6	789.4	2388.5

#### Project Process Flow - Calculations

**Initial Sampling Process** 

**UF Lab Analysis** 

Future Application



Total mg(TP) Recovered



Create 'Yardstick' Nutrient Credit



ST-SS-R-2
600 kg PM
recovered
0.5 lane miles swept

Street Sweeping –
Residential
Landuse Yardstick
Mean = 425.7 mg
TP/kg PM

TP recovered = 600
kg PM \* 425.7 mg
TP / kg PM

255.42 g TP
recovered

500.82 g TP / lane
mile

## DEP FECAL COLIFORM TOOL BOX FOR REDUCING LOADS

## AMY TRACY BMAP COORDINATOR FDEP

# Verified Impairment s for Fecal Coliforms in Florida





#### FECAL COLIFORM ISSUES

- Used as an indicator organism for human pathogens – public health issue
- NOT a good indicator of risk
- A new water quality standard using other indicator organisms is being developed by EPA
- Even if there are non-human sources, some in the public may not want to recreate in these waters

#### SOURCE IDENTIFICATION

- This is the primary difficulty –
- Impairment may be based from a small amount of data and/or from a very small number of sampling stations in the WBID
- Other difficulties tying F.C. to pathogens:
  - Salinity in tidally influenced areas
  - Impacts of coliforms in resuspended sediments
  - Regrowth of bacteria rather than new source
  - Don't differentiate between human, livestock and wildlife

#### **GENERAL SOURCES**

- Structural Sources sanitary sewers, lift stations, illicit discharges, septic tanks
- Pet Wastes
- Other Land Use Sources agriculture, marinas
- Sources difficult to control wildlife and homeless

## HOW BEST TO IMPLEMENT THE FECAL COLIFORM TMDL?

- Develop a formal BMAP?
- Local effort \*\*\*\*\*
- Either way, the process primarily involves detective work
- There are a number of tools that be used
- The cost of source identification will vary depending on the number and type of tools you implement

#### **HOW CAN WE HELP?**

Implementation Guidance for the Fecal Coliform Total Daily Maximum Loads Adopted by the Florida Department of Environmental Protection



developed by the

Florida Department of Environmental Protection
Division of Environmental Assessment and Restoration
Bureau of Watershed Restoration
Tallahassee, FL 32399

March 2011

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### CHAPTER 2 UNDERSTANDING THE BASIN

- 2.1 Using the TMDL Report
- 2.2 Compiling and Evaluating Data
- 2.3 Identifying the Responsible Stakeholders
- 2.4 Coordinating with FDEP

### **DECISION MATRIX**

- Can be used to determine prioritization for attacking fecal coliform impairments – both need for additional monitoring and management actions
- Involves assessing level of fecal impairment and contaminant sources
- Match together in a matrix to identify potential risk

### DECISION MATRIX (cont.)

ŕ		MWQA group (based on binomial assessment of frequency of 400 CFU/100 mL fecal coliform exceedances)					
		A (≤ 10%)	B (>10% - 30%)	C (>30% - 50%)	D (>50% - 75%)	E (>75%)	Exceptional Circumstances (e.g., sewer line break) <sup>c</sup>
Contaminant	1. Very Low	A1	B1	C1 <sup>a</sup>	D1ª	E1ª	
source survey (CSS) assessment category	2. Low	A2 b	B2	C2	D2ª	E2ª	
(likelihood of fecal contamination	3. Moderate	A3 <sup>b</sup>	В3	C3	D3	E3	Immediate Action
posing human health risks)	4. High	A4 <sup>b</sup>	B4 <sup>b</sup>	C4	D4	E4	
	5. Very High	A5 <sup>b</sup>	B5 <sup>b</sup>	C5 <sup>b</sup>	D5	E5	
	Exceptional Circumstances (e.g., sewer line break) <sup>c</sup>			Immediate Action			

Site Classification Matrix (based on WHO "Annapolis protocol" approach)

## CHAPTER 3 POTENTIAL SOURCE IDENTIFICATION

•	3.1	Sources of Fecal Coliform
•	3.2	<b>Tools for Source Identification</b>
•	3.2.1	Walk the Waterbody Process
•	3.2.2	Decision Matrix and Ranking Tool
•	3.2.3	Source identification
•	3.2.4	Pollution Assessment
•	3.2.5	State of Oregon Implementation
		Matrix Template
•	3.2.6	Wildlife Surveys
•	3.3	<b>Evaluating Data Sufficiency</b>
•	3.4	Coordinating with FDEP

### WALK THE WATERBODY

- The Walk the Waterbody exercise is an important first step in determining fecal coliform sources entering an impaired waterbody and identifying easy-toimplement management actions.
- It uses existing programs and ongoing activities to remove the most obvious sources and identifies uncertainties and future options for more effective adaptive management.

### WALK THE WATERBODY (cont.)

 In the Walk the Waterbody exercise, a team walks along the banks of the impaired waterbody and its contributing waters to identify potential sources of fecal coliform contamination as well as other issues that may be affecting water quality.





### WALK THE WATERBODY (cont.)

 This field reconnaissance is carried out to gain a better understanding of conditions in the watershed—including the hydrology of the waterbody and its contributing ditches and branches, the locations of flood-prone areas, and the locations of sewer and stormwater.



### **CHAPTER 4 MANAGEMENT ACTIONS**

- 4.1 Projects and Activities
- 4.1.1 Structural Activities
- 4.1.2 Nonstructural Activities
- 4.2 Project Selection Process
- 4.2.1 Summary of Potential Sources and Management Actions
- 4.2.2 Evaluation of Management Actions
- 4.3 Coordinating with FDEP

### **APPENDICES**

- Training manuals for walk the waterbody exercises and examples from previous efforts
- Other documents and case studies providing more detailed information on strategies described in main guidance document

### CONTACT

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Guidance document is available at: <a href="http://www.dep.state.fl.us/water/watersheds/bmap.htm">http://www.dep.state.fl.us/water/watersheds/bmap.htm</a>

# STORMWATER/WATERSHED MANAGEMENT: FINANCIAL CHALLENGES



### FLORIDA FUNDING SOURCES

- Stormwater utility fees
- Stormwater program fees
  - -Plan review
  - Inspections
  - Operating permits
- State Revolving Fund
- SWIM, WMD Coop Programs
- Section 319 NPS Grants
- TMDL WQ Restoration Grants

## REVISING YOUR SWMP TO FOCUS ON TMDL LOAD REDUCTION

Edward Smith FDEP

### IT IS YOUR SWMP

- The SWMP is YOUR SWMP
  - BMPs submitted by MS4
  - Approved by FDEP
  - Take ownership they are your community's waters

### **DUTY TO COMPLY**

- Part V.A of the Generic Permit [62-621.300(7)a]
  - Requirement to assess and adjust SWMP
- Part V.B of the Generic Permit
  - Requirement to review SWMP upon development of a TMDL
  - SWMP must meet TMDL allocation

### LIKELY TMDL REQUIREMENTS

- MS4 inventory outfalls, basins, land uses, loadings
- Source controls
  - Florida-friendly landscaping
  - Low impact design
  - Street sweeping
- Structural controls
  - Retrofitting projects
  - Floating wetlands

### THE PROCESS

- Review Your SWMP
- Submit a new NOI
  - Add new BMPs
  - Replacing exisiting BMPs
- Implement BMPs
  - Upon approval from FDEP

### Questions

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### **Participation Certificate**

- •If you would like to obtain participation certificates for multiple attendees, copy the link below into your web browser.
- You can type each of the attendees names in and print the certificates

http://www.epa.gov/npdes/webcasts/certificate/stormwater\_fl.pdf